MAR 1 9 2003

STATE OF ARIZONA

DEPARTMENT OF INSURANCE

DEPT. OF ASUNANCE

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4 In the Matter of:

Docket No. 03A-049-INS

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CENTRAL RESERVE LIFE INSURANCE COMPANY,)

CONSENT ORDER

NAIC # 61727

Respondent

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Examiners for the Department of Insurance (the "Department") conducted a market conduct examination of Central Reserve Life Insurance Company ("Central Reserve"). The Report of the Examination of the Market Conduct Affairs of Central Reserve, dated September 12, 2002 alleges that Central Reserve has violated A.R.S. §§ 20-444, 20-461, 20-2106, 20-2110, 20-2304, 20-2307, 20-2309, 20-2535, 20-2536, 20-2803, 20-3102 and A.A.C. R20-6-801, and the prior consent orders, Docket No. 8532, filed August 29, 1994, and Docket No. 01A-129-INS, filed May 16, 2001.

Central Reserve wishes to resolve this matter without formal proceedings, admits that the following Findings of Fact are true, and consents to the entry of the following Conclusions of Law and Order.

FINDINGS OF FACT

- 1. Central Reserve is authorized to transact business as a life and disability insurer pursuant to a Certificate of Authority issued by the Director.
- 2. The Examiners were authorized by the Director to conduct a market conduct examination of Central Reserve. The on-site examination covered the time period from April 1, 2001 through March 31, 2002, and was concluded on May 16, 2002. Based on the findings the Examiners prepared the "Report of Examination of the

Market Conduct Affairs of Central Reserve Life Insurance Company" dated May 16, 1 2 2002. 3 3. Following a market conduct examination of Central Reserve Life Insurance Company as of December 31, 1991, the Director entered a Consent Order, 4 Docket No. 8532, which was filed on August 29, 1994 (the "1994 Order"). Section 1 of 5 the "Order" portion of the 1994 Order stated as follows: 6 7 "1. Respondent (Central Reserve) shall cease and desist: ... from failing to notify the claimant of acceptance or denial of the claim within 15 working days after receiving the proof of loss; from failing to complete the investigation of claims 8 within 30 calendar days after notification of the claim." 9 4. Following a market conduct examination of Central Reserve Life 10 Insurance Company as of June 1, 1998, the Director entered a Consent Order, Docket 11 No. 01A-129-INS, which was filed on May 16, 2001 (the "2001 Order"). Section 1 of 12 the "Order" portion of the 2001 Order stated as follows: 13 Central Reserve Life Insurance Company shall cease and desist from committing the following practices: 14 a. Failing to comply with an Order of the Director. . . . g. Failing to complete claims investigations within 30 days of notification of claim. 15 h. Failing to accept or deny claims within 15 days after receipt of proof of loss. Failing to give applicants written notice of adverse underwriting decisions containing 16 the specific reasons for the decision and notification that the specific reason could be obtained upon written request. 17 18 5. The Examiners reviewed all forms used by Central Reserve during the time frame of the examination and found as follows: 19 20 Central Reserve used one claim disclosure authorization form a. 21 (AUTHOR2) that failed to state the length of time that the disclosure authorization 22 would be effective. 23 b. Central Reserve used one claim disclosure authorization form 24 (AUTHOR1) that: 25 Failed to state the length of time that the disclosure i.

authorization would be effective.

- ii. Failed to provide a notice that the individual or the individual's authorized representative was entitled to receive a copy of the form.
- c. Central Reserve issued employer-sponsored group certificates in which:
- The Company reserved the right to cancel or rescind the coverage of an Insured Person under the policy in the event of fraud or misrepresentation by the Insured Person.
- ii. The Company included statutorily excepted individuals in the certificate's definition of "late enrollee."
- iii. The Company excluded benefits for air ambulance except in "life threatening emergencies."
- d. Central Reserve used three advertising pieces (PRB-0308 (04/02/01), PRB-0308 (05/31/01), and PRB-0392 (09/10/01)) for large employer groups that contained deceptive, untrue, and misleading information by describing benefits for mental health to be less than the benefits provided for all other diseases.
- 6. The Examiners reviewed the Company's underwriting procedures and practices relating to Accountable Health Plans/HIPAA and found as follows:
- a. Central Reserve utilized four forms and procedures (Participation Request and Agreement, The "Arizona Underwriting Rules (Employer Plan Eligible Employees standards)," Investigating Participation Levels of Existing Employer Groups, Verification of Eligibility) that:
 - Denied coverage to eligible small groups
 - Established eligibility of the employee.

- 7. The Examiners reviewed 153 of 1,312 large group health insurance policies issued, large group health insurance policies declined, small group health insurance policies issued, small group health insurance policies declined, association group health insurance policies issued, and association health insurance policies declined and found that Central Reserve failed to provide ten insureds with a Summary of Rights in the event of an adverse underwriting decision.
- 8. The Examiners reviewed 48 of 286 informal reconsiderations processed by the Company during the time frame of the examination and found as follows:
 - a. In four files, Central Reserve:
- i. Failed to provide a written acknowledgement to the member and the member's treating provider within five working days.
- ii. Failed to notify the member and the member's treating provider of the utilization review agent's decision within 30 days.
 - b. In two files, Central Reserve:
- i. Failed to notify the member and the member's treating provider of the utilization review agent's decision within 30 days.
- ii. Failed to provide notice of the option to proceed, after the formal appeals process, to an external independent review.
 - c. In three files, Central Reserve:
- i. Failed to provide a written acknowledgement to the member and the member's treating provider within five working days.
- ii. Failed to provide notice of the option to proceed, after the formal appeals process, to an external independent review.

- d. In one file, Central Reserve failed to provide a written acknowledgement to the member and the member's treating provider within five working days.
- e. In eight files, Central Reserve failed to notify the member and the member's treating provider of the utilization review agent's decision within 30 days.
- f. In five files, Central Reserve failed to provide notice of the option to proceed, after the formal appeals process, to an external independent review.
- 9. The Examiners reviewed 28 of 28 formal appeals processed by the Company during the time frame of the examination and found in five files, that Central Reserve failed to provide a written notification of the decision within 60 days that included the criteria used and the clinical reasons for that decision.
- 10. The Examiners reviewed 419 of 126,520 In-Network paid and denied claims, Indemnity and Out-of-Network Provider paid and denied claims processed by the Company during the time frame of the examination and found that Central Reserve failed to approve or deny 55 clean claims from a health care provider within 30 days after the health care insurer receives the clean claim or within the time period specified by contract.
- 11. The Examiners reviewed 213 of 2,352 In-Network Insured paid and denied claims, Out-of-Network Insured paid and denied claims and found as follows:
- a. Central Reserve failed to complete the investigation of 40 first-party claims within 30 days of notification of claim.
- b. Central Reserve failed to accept or deny 66 first-party claims within
 15 working days of receipt.
- c. Central Reserve failed to acknowledge the receipt of 13 claims within ten working days.

CONCLUSIONS OF LAW

- 1. Central Reserve violated A.R.S. § 20-2106(8) by failing to state the length of time that the authorization remains valid on a claim authorization disclosure form.
- 2. Central Reserve violated A.R.S. § 20-2106(9) by failing to state that the individual or the individual's authorized representative was entitled to receive a copy of the form on a claim authorization disclosure form.
- 3. Central Reserve violated A.R.S. § 20-2309(B) and (D) by using language in its employer-sponsored group health certificates which permitted the Company to cancel or rescind coverage of the Insured Person in the event of fraud or misrepresentation by the Insured Person.
- 4. Central Reserve violated A.R.S. § 20-2304(H) by using language in its employer-sponsored group health certificates that included statutorily excepted individuals in its definition of "late enrollees."
- 5. Central Reserve violated A.R.S. § 20-2803(B) by using language in its employer-sponsored group health certificates that excluded benefits for air ambulance except in "life threatening emergencies."
- 6. Central Reserve violated A.R.S. § 20-444(A) by using untrue, deceptive and misleading language in its advertising materials that described benefits for mental health to be less than the benefits provided for all other diseases.
- 7. Central Reserve violated A.R.S. § 20-2304(A) by denying coverage to eligible small groups.
- 8. Central Reserve violated A.R.S. § 20-2307(A) by establishing eligibility requirements for employees.

- 9. Central Reserve violated A.R.S. § 20-2110(A) and the 2001 Order by failing to provide a compliant Summary of Rights in the event of an adverse underwriting decision.
- 10. Central Reserve violated A.R.S. § 20-2535(B) by failing to provide a written acknowledgement to the member and the member's treating provider within five working days.
- 11. Central Reserve violated A.R.S. § 20-2535(D) by failing to notify the member and the member's treating provider of the utilization review agent's decision within 30 days.
- 12. Central Reserve violated A.R.S. § 20-2535(F) by failing to provide notice of the option to proceed, after the formal appeals process, to an external independent review.
- 13. Central Reserve violated A.R.S. § 20-2536(B) by failing to provide a written notification of the decision within 60 days that included the criteria used and the clinical reasons for that decision.
- 14. Central Reserve violated A.R.S. § 20-3102(A) by failing to approve or deny a clean claim from a health care provider within 30 days after the health care insurer receives the clean claim or within the time period specified by contract.
- 15. Central Reserve violated A.R.S. § 20-461(A)(2) and A.A.C. R20-6-801(E)(1) by failing to acknowledge receipt of a first-party claim within ten working days.
- 16. Central Reserve violated A.R.S. § 20-461(A)(5), A.A.C. R20-6-801(G)(1)(a), the 1994 Order, and the 2001 Order by failing to accept or deny a first party claim within 15 working days of receipt of an acceptable proof of loss.

- 17. Central Reserve violated A.R.S. § 20-461(A)(3), A.A.C. R20-6-801(F), the 1994 Order, and the 2001 Order by failing to complete the investigation of a claim within 30 days.
- 18. Grounds exist for the entry of the following Order, in accordance with A.R.S. §§ 20-220, 20-456, 20-2117, and 20-2508.

ORDER

IT IS HEREBY ORDERED THAT:

- Central Reserve Life Insurance Company shall cease and desist from committing the following practices:
 - a. Failing to comply with the terms of existing consent orders.
- b. Using a disclosure authorization form that fails to state the length of time that the authorization for the release of personal information remains valid.
- c. Using a disclosure authorization form that fails to state that the individual or the individual's authorized representative is entitled to receive a copy of the form.
- d. Using language in its employer-sponsored group health certificates that permits the Company to cancel or rescind coverage of the insured person in the event of fraud or misrepresentation by the insured person.
- e. Using language in its employer-sponsored group health certificates that include statutorily excepted individuals in its definition of "late enrollee."
- f. Using language in its employer-sponsored group health certificates that exclude benefits for air ambulance except in "life threatening emergencies."
- g. Using advertising materials that use untrue, deceptive and misleading language by describing the benefits provided for mental health to be less than the benefits provided for all other diseases.

- 2. Within 90 days of filed date of this Order, Central Reserve shall submit to the Arizona Department of Insurance, for approval, evidence that corrections have been implemented and communicated to the appropriate personnel, regarding all of the items listed above in Paragraph 1 of the Order section of this Consent Order. Evidence of corrective action includes but is not limited to memos, bulletins, E-mails, correspondence, procedures manuals, print screens and training materials.
- 3. The Department shall be permitted, through authorized representatives, to verify that Central Reserve has complied with all provisions of this Order.
- 4. Central Reserve shall pay a civil penalty of \$45,000.00 to the Director for deposit in the State General Fund in accordance with A.R.S. §§ 20-220(B), 20-456, 20-2117, and 20-2508(D). The civil penalty shall be provided to the Market Conduct Examinations Section of the Department prior to the filing of this Order.
- 5. The Report of Examination of the Market Conduct Affairs of Central Reserve as of May 16, 2002, including the letter submitted in response to the Report of Examination, shall be filed with the Department upon the filing of this Order.

DATED at Phoenix, Arizona this _

19 th March, 2003.

Charles R. Cohen Director of Insurance

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CONSENT TO ORDER

- Central Reserve Life Insurance Company has reviewed the foregoing 1. Order.
- Central Reserve Life Insurance Company admits the jurisdiction of the Director of Insurance, State of Arizona, admits the foregoing Findings of Fact, and consents to the entry of the Conclusions of Law and Order.
- Central Reserve Life Insurance Company is aware of the right to a 3. hearing, at which it may be represented by counsel, present evidence and crossexamine witnesses. Central Reserve Life Insurance Company irrevocably waives the right to such notice and hearing and to any court appeals related to this Order.
- Central Reserve Life Insurance Company states that no promise of any 4. kind or nature whatsoever was made to it to induce it to enter into this Consent Order and that it has entered into this Consent Order voluntarily.
- 5. Central Reserve Life Insurance Company acknowledges that the acceptance of this Order by the Director of the Arizona Department of Insurance is solely for the purpose of settling this matter and does not preclude any other agency or officer of this state or its subdivisions or any other person from instituting proceedings, whether civil, criminal, or administrative, as may be appropriate now or in the future.
- MARY ELLEN LARKIN, who holds the office of 6. DR. U.P. COMLIANCE of Central Reserve Life Insurance Company, is authorized to enter into this Order for it and on its behalf.

CENTRAL RESERVE LIFE INSURANCE COMPANY

1	COPY of the foregoing mailed/delivered
2	this <u>19th</u> day of <u>March</u> , 2003, to:
3	Sara Begley
4	Deputy Director Mary Butterfield
5	Assistant Director Consumer Affairs Division
6	Paul J. Hogan Chief Market Conduct Examiner
7	Deloris E. Williamson Assistant Director
8	Rates & Regulations Division
9	Steve Ferguson Assistant Director
10	Financial Affairs Division Alan Griffieth
11	Chief Financial Examiner Alexandra Schafer
12	Assistant Director
13	Life and Health Division Terry L. Cooper
14	Fraud Unit Chief
15	DEPARTMENT OF INSURANCE
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