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### STATE OF ARIZONA

### DEPARTMENT OF INSURANCE

DEPARTMENT OF INSURANCE By Docket No. 8546

In the Matter of:

EQUITABLE LIFE AND CASUALTY INSURANCE COMPANY

CONSENT ORDER

Respondent

A market conduct examination was made of Equitable Life and Casualty Insurance Company, hereinafter referred "Equitable", by a Market Conduct Examiner for the Department of Insurance ("ADOI") covering the time period from January 1, 1989 to April 30, 1992. Based upon the examination results, it is alleged that Equitable has violated provisions of Arizona Revised Statutes, Title 20, 20-461, 20-462, 20-1113, 20-2110 and Arizona Administrative Code ("A.A.C. R") 4-14-213, 4-14-215, 4-14-606 Rules Now 4-14-1114}, 4-14-801 and 4-14-1112. Equitable wishes to resolve this matter without formal adjudicative proceedings and hereby agrees to a Consent Order.

The Director of Insurance of the State of Arizona ("the Director") enters the following Findings of Fact, and Conclusions of Law, which are neither admitted nor denied by Equitable, and the following Order:

#### FINDINGS OF FACT

- 1. Equitable is authorized to transact life and disability insurance as an insurer pursuant to a Certificate of Authority issued by the Director.
- 2. The Examiner was authorized by the Director to conduct a market conduct examination of Equitable and has prepared the Report of Examination of the Market Conduct Affairs of Equitable

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("the Report"). The period covered by the on-site examination was concluded as of April 30, 1992.

- 3. The Examiner reviewed fourteen (14) complaints made to the ADOI concerning Equitable during the time frame of the Examination. As to these, Equitable:
- through its agent, Ron Yates, a. sold the company issued two (2) medicare supplement policies, which duplicated benefits of a previously issued policy. The insured thought she was purchasing long term care policies, but it was discovered that the policies were medicare supplement policies which provided the same coverage as an in-force Mutual Protective Insurance Company policy which was paid to July 1991.
- b. failed to give to one (1) proposed insured the specific reasons for declining to issue the policy to the insured.
- c. failed to pay claims in a consistent manner on Policy #2759653 for oxygen which had been ordered by the insured's attending physician. In some instances, claims for both the oxygen and delivery equipment were paid. In other instances, only claims for the oxygen were considered and in others the claim was denied.
- 4. The Examiner reviewed ten (10) of the forty-eight (48) life policies issued during the period covered by the Examination. Of these:
- a. Equitable's agents failed to submit statements of the agents regarding replacement of existing life insurance coverage with six (6) applications, and Equitable failed to require that such statements be submitted.

- b. Equitable's agents failed to submit statements of the insureds regarding replacement of existing life insurance coverage with two (2) applications, and Equitable failed to require that such statements be submitted.
- c. Equitable failed to include on application forms A-990(AZ), A-880(89) and A-880(Rev.) the replacement questions which should be directed to both the proposed insured and the agent concerning the replacement of existing life insurance.
- d. Equitable failed to include on application forms A-93 and LA-44 the replacement questions which should be directed to the agent concerning the replacement of existing life insurance.
- 5. The Examiner reviewed ten (10) Arizona life claims out of a population of sixty-one (61) paid or denied by Equitable during the period covered by the Examination. As to these, Equitable failed to:
- a. acknowledge the receipt of a notification of claim within ten (10) working days on five (5) claims.
- b. accept or deny two (2) claims within fifteen (15) working days after the receipt of properly executed proofs of loss.
- c. pay one (1) claim within thirty (30) days after receipt of acceptable proofs of loss which contained all information necessary for claim adjudication.
- d. complete the investigation of one (1) claim within thirty (30) days after notification of the claim.

e. notify the first party claimant within fifteen (15) working days after receipt of proofs of loss giving the reasons more time is needed to accept of deny two (2) claims.

- 6. The Examiner reviewed 100 Arizona accident and health issued policies out of a population of 3,241 accident and health policies issued by Equitable during the period covered by the Examination. As to these, Equitable:
- a. failed to obtain the replacement supplement form required after November 19, 1990 for three (3) medicare supplement policies, #2980232, #2979387 and #2977462, issued after November 19, 1990 when the application was taken prior to that date.
- b. failed to use on five (5) medicare supplement policies an application which asked all the questions required regarding replacement, including whether the insured was covered by medicaid, the insureds intention to replace coverage and the agent's response to the question of previous sales of health insurance policies to the applicant.
- c. failed to obtain on medicare supplement Policy #2990333 the answer to the questions concerning other health polices still in force and other health insurance policies sold to the applicant which were no longer in force.
- d. issued five (5) medicare supplement policies where first-year commissions were paid on these policies even though replacement of existing health insurance was involved, and the first year and renewal commission schedule was not in conformity with A.A.C. R4-14-606(I)(1), (2) and (3) {Now A.A.C. R4-14-1112(A), (B) and (C)}.

- e. issued two (2) medicare supplement policies in which the first year commission was more than 200% of the renewal commission.
- f. issued eight (8) medicare supplement policies where the commission schedules had two (2) levels of renewal commissions rather than the one (1) level permitted.
- g. issued seven (7) medicare supplement policies when a comparison statement comparing existing coverage to the proposed replacement coverage was not submitted in connection with the applications when replacement of existing coverage was indicated on the application.
- 7. The Examiner reviewed twenty-six (26) Arizona accident and health declined application files out of a population of 381 accident and health application files declined by Equitable during the period covered by the Examination. As to these, Equitable:
- a. declined coverage on one (1) application because the spouse's personal physician issued a report that stated that the applicant had either severely impaired vision or was totally blind. Furthermore, the declination letter sent to the applicant did not inform the applicant of his right to request the specific reason for the declination and of his right to a correction, deletion or amendment of any information the applicant believes to be incorrect.
- b. sent three (3) declination letters to proposed insureds after October, 1991 which did not inform the proposed insured of his right to request the specific reason for the declination in compliance with A.R.S. § 20-2110(A).

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- 8. The Examiner reviewed 197 Arizona accident and health claims out of a population of 38,277 which were paid by Equitable during the period covered by the Examination. As to these, Equitable failed to:
- a. acknowledge the receipt of seventy-two (72) claims within ten (10) working days.
- b. accept or deny thirty-six (36) claims within fifteen (15) working days after the receipt of properly executed proofs of loss.
- c. pay seven (7) claims within thirty (30) days after receipt of acceptable proofs of loss which contained all information necessary for claim adjudication and failed to pay interest thereon.
- d. complete the investigation of five (5) claims within thirty days after notification of a claim unless such investigation cannot reasonably be completed within such time.
- e. notify thirty-seven (37) claimants within fifteen (15) working days after receipt of proofs of loss that it would need more time to determine whether the claims should be accepted or denied.
- 9. The Examiner reviewed ninety-five (95) accident and health claims out of a population of 8,023 which were closed by Equitable without payment during the time period covered by the examination. Of these claims, Equitable failed to:
- a. acknowledge thirty-nine (39) claims within ten (10) working days of receipt.

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b. accept or deny twenty-two (22) claims within fifteen (15) working days after the receipt of properly executed proofs of loss.

- c. complete the investigation of three (3) claims within thirty (30) days after notification of a claim unless such investigation cannot reasonably be completed within such time.
- d. notify twenty-two (22) claimants within fifteen (15) working days after receipt of proofs of loss that it would need more time to determine whether the claims should be accepted or denied.

## CONCLUSIONS OF LAW

- 1. By issuing medicare supplement policies through its agent which duplicated benefits of a previously issued policy, Equitable violated A.A.C. R4-14-606(C)(1)(h) and A.R.S. § 20-1133.
- 2. By failing to give proposed insureds the specific reasons for declining to issue policies, Equitable violated A.R.S.  $\S 20-2110(A)$ .
- 3. By failing to pay claims in a consistent manner for oxygen which had been ordered by the insured's attending physician, Equitable violated A.A.C. R4-14-801(D)(1) and A.R.S. 20-461(A)(1).
- 4. Ву failing to submit signed statements with applications for replacement of life insurance as to whether or not the agent knows replacement is or may be involved in the transactions, Equitable's agents violated A.A.C. R4-14-215(E)(1)(b) and Equitable violated R4-14-215(F)(2).

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5. failing Ву to submit the applicants' signed statements with applications for replacement of life insurance as to whether or not replacement is or may be involved in the transactions, Equitable's agents violated A.A.C. R4-14-215(E)(1)(a) and Equitable violated R4-14-215(F)(2).

- 6. By failing to include on application forms A-990(AZ), A-880(89) and A-880(Rev.) the replacement questions which should be directed to both the proposed insured and the agent concerning the replacement of life insurance, Equitable violated A.A.C. R4-14-215(E)(1)(a) and (b).
- 7. By failing to include on application forms A-93 and LA-44 the replacement questions which should be directed to the agent concerning the replacement of existing life insurance, Equitable violated A.A.C. R4-14-215(E)(1)(b).
- 8. By failing to acknowledge notification of claims or pay the claims within ten (10) working days of their receipt, Equitable violated A.A.C. R4-14-801(E)(1) and A.R.S. § 20-461(A)(2).
- 9. By failing to advise claimants of the acceptance or denial of their claims within fifteen (15) working days after receiving receipt of properly executed proofs of loss, Equitable violated A.A.C. R4-14-801(G)(1)(a) and (b) and A.R.S. § 20-461(A)(5).
- 10. By failing to pay claims within thirty (30) days after the receipt of proofs of loss which contained all information necessary for claim adjudication, and failing to pay interest on the amount due, Equitable violated A.R.S. § 20-462(A).

11. By failing to complete the investigation of claims within thirty (30) days of notification of the claim unless such investigation cannot reasonably be completed within such time, Equitable violated A.A.C. R4-14-801(F) and A.R.S. § 20-461(A)(2).

- 12. By failing to notify claimants within fifteen (15) working days after proofs of loss that it would need more time to determine whether the claims should be accepted or denied, Equitable violated A.A.C. R4-14-801(G)(1)(b) and A.R.S. § 20-461(A)(2)
- 13. By failing to use in all medicare supplement applications the replacement medicare supplement form required after November 19, 1990, Equitable violated A.A.C. R4-14-606(4)(d) {Now A.A.C. R4-14-1114(A)} and A.R.S. § 20-1133.
- 14. By failing to use on medicare supplement policies an application which asked all questions required by A.A.C. R4-14-1114 regarding replacement, Equitable violated A.A.C. R4-14-606(C)(4)(a) and (b) {Now A.A.C. R4-14-1114(A)} and A.R.S. § 20-1133.
- 15. By failing to obtain from all applicants for medicare supplement policies answers to the questions required by A.A.C. R4-14-606(C)(4)(b)(i) and (ii) {Now A.A.C. R4-14-1114(A)} regarding other health policies still in force and other health policies sold to the applicant which were no longer in force, Equitable violated A.A.C. R4-14-606(C)(4)(b)(i) and (ii) {Now A.A.C. R4-14-1114(A)} and A.R.S. § 20-1133.
- 16. By paying commissions on medicare supplement policies not in conformance with regulation, Equitable violated A.A.C.

R4-14-606(I)(1), (2) and (3) {Now A.A.C. R4-14-1112(A) and (B) } and A.R.S. § 20-1133.

- 17. By issuing medicare supplement policies where a comparison statement was not submitted with the applications when replacement of existing coverage was indicated, Equitable violated A.A.C. R4-14-606(J)(1)(a), (b) and (c) {Now A.A.C. R4-14-1116(A)} and A.R.S. § 20-1133.
- 18. By declining coverage to a proposed insured because he is blind or has extremely impaired vision, Equitable violated A.A.C. R4-14-213(B).
  - 19. Grounds exist for the entry of the following order.

### ORDER

Equitable having admitted the jurisdiction of the Director to enter the Order set forth herein, having waived the Notice of Hearing and the hearing, having waived any and all rights to appeal this Order, and having consented to the entry of the Order set forth hereinafter, and there being no just reason for delay:

# IT IS HEREBY ORDERED THAT:

1. Equitable shall continue to acknowledge notification of claims within ten (10) working days of their receipt; continue to notify insureds of the acceptance or denial of claims within fifteen (15) working days of receipt of properly executed proofs of loss; continue to either pay claims within thirty (30) days after receipt of a proof of loss which contains all information necessary for claim adjudication, or pay interest on the claims from the date the claim was received by Equitable; continue to pay claims in the exact amounts due

pursuant to the terms of its policies; continue complying with the provisions of A.A.C. R4-14-215 including statements concerning replacement from applicants and agents; continue using applications for life insurance which provide for the answering of replacement questions by the applicants and agents; continue to use the replacement supplement form on medicare supplement policies; continue using applications for medicare supplement policies which ask the questions regarding replacement required by A.A.C. R4-14-1114; continue to obtain from applicants and agents for medicare supplement policies applications the information required by A.A.C. R4-14-1114 concerning other health policies; continue to pay commissions on medicare supplement policies in accordance with A.A.C. R4-14-1112; continue to obtain the statement comparing the replacement coverage to the existing coverage when replacement is contemplated on a medicare supplement policy; continue to respond to inquiries regarding claims sent by the ADOI within 15 working days; continue completing the investigation of claims within thirty (30) days after notification of the claim; continue to notify a first party claimant within fifteen (15) working days after receipt of proofs of loss giving the reasons more time is needed to accept or deny claims; cease from declining coverage on medicare supplement policies because of blindness; continue to specify the reasons for declining to issue policies and from issuing medicare supplement policies which duplicate benefits under a previously issued policy.

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- 2. Within thirty (30) days of the filed date of this Order, Equitable shall file with the Director an action plan, to include a bulletin acceptable to the Director, for training all agents representing Equitable in Arizona as to the legal requirements for replacement of life insurance and medicare supplement insurance. This plan shall include training in the provisions of A.A.C. R4-14-215 and A.A.C. R4-14-1114.
- 3. Equitable shall develop a written action plan to monitor and ensure that its personnel process claims in accordance with A.R.S. §§ 20-461, 20-462, and A.A.C. R4-14-801. Equitable shall submit copies of the action plan to the ADOI for approval within thirty (30) days of the filed date of this Order.
- 4. Equitable shall pay to the following insureds, Accident and Health Claim #883099, #812668, #1816446, #843166, #1011582, #993571, #427700 and Life Claim #517434, interest on amounts of the claims unpaid on the the 30th day Equitable's receipt of proofs of loss containing all information necessary for claims adjudication. Interest shall be paid at the rate of ten percent (10%) per annum calculated from the date the claim was received by the insured to the date the claim was These payments shall be accompanied by a letter to the paid. insureds acceptable to the Director. A list of payments, giving the name and address of each party to whom they were made, the base amount, the amount of interest paid or credited, and the date of payment shall be provided to the ADOI within sixty (60) days of the filed date of this Order.
- 5. The ADOI shall be permitted, through an authorized representative, to verify that Equitable has complied with all

provisions of this Order, and the Director may separately order Equitable to comply.

- 6. Equitable shall pay a civil penalty of NINE THOUSAND DOLLARS (\$9,000.00) to the Director for remission to the State Treasurer for deposit in the State General Fund in accordance with A.R.S. § 20-220(B). Said \$9,000.00 shall be provided to the Hearing Division of the ADOI on or before August 30, 1994.
- 7. The Report of Market Conduct Examination as of April 30, 1992 to include the objections to the Report by Equitable, shall be filed with the ADOI.

DATED at Phoenix, Arizona this 9th day of September, 1994.

Chris Herstam
Director of Insurance

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 CONSENT TO ORDER

- 1. Respondent, Equitable Life and Casualty Insurance Company, has reviewed the foregoing Order.
- 2. Respondent is aware of its right to a hearing at which hearing Respondent may be represented by counsel, present evidence and cross-examine witnesses. Respondent has irrevocably waived its right to such public hearing and to any court appeals relating thereto.
- 3. Respondent admits the jurisdiction of the Director of Insurance, State of Arizona, and consents to the entry of this Order.
- 4. Respondent states that no promise of any kind or nature whatsoever was made to induce it to enter into this Order and that it has entered into this Order voluntarily.
- 5. It is acknowledged and agreed by the Respondent on the one hand and the Department on the other hand, that entry of this Consent Order is not an admission of any fault or liability whatsoever by Respondent or any person, firm, corporation or association, but is entered into to settle the disputed contentions hereinabove referenced. This Consent Order shall not be treated as an admission or liability of any kind for any purpose.
- 6. Respondent acknowledges that the acceptance of this Order by the Director of Insurance, State of Arizona, is solely for the purpose of settling this litigation against it and does not preclude any other agency or officer of this state or subdivision thereof from instituting other civil or criminal proceedings as may be appropriate now or in the future.

| 7. E ROD ROSS represents that                                  | as |
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| President he is an officer of Equitable Li                     |    |
| and Casualty Company, and that as such, he has been authorized | by |
| it to enter into this Order for and on its behalf.             |    |
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| EQUITABLE LIFE AND CASUALTY INSURANCE COMPAN                   | Y  |

BY DO

1 COPY of the foregoing mailed/delivered this 9th day of September, 1994, to: 2 Gay Ann Williams 3 Deputy Director Gregory Y. Harris Chief Administrative Law Judge Erin Klüg 5 Manager Market Conduct Examinations Division 6 Saul Saulson Supervisor Examinations Section Shirley Polzin Supervisor Life and Disability Section 9 Deloris E. Williamson Assistant Director 10 Rates & Regulations Division Gary Torticill 11 Assistant Director and Chief Financial Examiner Corporate & Financial Affairs Division 12 Ron Watkins Assistant Director 13 Consumer Services and Investigations Mary Butterfield 14 Manager Health Policy Division 15 DEPARTMENT OF INSURANCE 16 2910 North 44th Street, Suite 210 Phoenix, AZ 85018 17 18 Kendall R. Surfass, Esq. 3 Triad Center, Suite 200 19 P.O. Box 2460 Salt Lake City, Utah 84110 20 S. David Childers. Esq. 21 Low and Childers Attorneys At Law 22 1221 East Osborn, Suite 104 Phoenix, Arizona 85014 23 24 25 26 27